



THE CONDUCT FILE

OFFICER CONDUCT. PUBLIC RECORD.



AGENCY REPORT CARD • DRAFT

WINONA POLICE DEPARTMENT

MISSOURI | REVIEW: JAN. 1, 2025 - OCT. 13, 2026

AVAILABLE-RECORD GRADE

50.0/100

Assigned by TCF
State-directory contact only
2.5 of 5 assessed points

EVIDENCE COVERAGE

5%

1 of 20 checks assessed
19 checks remain NR

RUBRIC COVERAGE

PUBLIC SENTIMENT

NR

0 reviewed · 0 eligible
Archived sample; not recollected

CURRENT INDEX NOT RATED

PROVISIONAL - LIMITED RECORD - CONDUCT NOT ASSESSED

Sentiment is a comment index, not a resident trust percentage.

STAFFING & ANNUAL BUDGET

Full-time sworn: NR - filled roster unverified [S01,S11]
Reserve officers: NR - roster unverified
Annual operating budget: NR - 2026 adopted total unverified [S07,S16]

FBI UCR • REPORTED OFFENSES

PERIOD	VIOLENT	PROPERTY
2025 (months NR)	NR	NR
2026 to Oct. 5	NR	NR

Counts/months unverified. Crime cutoff Oct. 5. Missing is not zero. [S11,S12]

CATEGORY / EVIDENCE STATUS

CATEGORY	ASSESSED POINTS	CHECKS
Conduct, force & custody	NR	0 of 7
Accountability	NR	0 of 5
Transparency	NR	0 of 4
Training & supervision	NR	0 of 2
Service & communication	2.5 / 5 [S18]	1 of 2

NR = Not Rated. Missing evidence is not an automatic failure.

THE RECORD SO FAR

1. TCF PUBLICATION REVIEW • 2026 [S18]

State directory lists phone, address and fax. Emergency routing and a service timetable are absent from that entry.

2. VERIFIED CONTEXT • 2025 [S03]

2025: 741 stops, 25 searches and six stop-related arrests. Counts alone do not establish lawful stops.

3. REPORTED ALLEGATION • MAY 2026 [S04]

Chief reportedly sued Shannon County personnel over his arrest. Allegations only; later disposition unverified.

4. HISTORICAL AUDIT • 2019 [S05]

2019 audit follow-up found improved payroll controls, including police pay for actual hours. Historical context.

AGENCY RESPONSE

No response requested; existing statements are attributed.

Scope & scoring

Winona Police Department, Missouri

Agency: Winona Police Department. Review: 2025-01-01 to 2026-10-13. Generated: 2026-10-13.

Official site: Not verified. ORI: MO1020200.

TCF score: 50.0/100. Evidence coverage: 5% (1/20 standards). Public sentiment: NR.

TCF Available-Record Grade 1.0 | F - 50.0/100

PROVISIONAL - LIMITED RECORD

PUBLIC INFORMATION / PROCESS ONLY. CONDUCT NOT ASSESSED.

The grade describes only the evidence actually assessed against the fixed checks. It does not estimate overall police quality, the share of officers acting properly, resident trust, or future misconduct. Coverage measures assessed rubric weight, not the percentage of incidents or personnel reviewed. These editorial choices have not been statistically validated.

There is no minimum overall/category coverage or incident count for this limited grade. Each observation still needs sufficient evidence. With no assessable check the result is NR. Unknown checks earn no credit and no penalty; a zero rating is assessed and stays in the denominator. A department duty inapplicable to one event remains Unknown unless other evidence supports assessment.

The 20 fixed checks each weigh 5 points. Average distinct event observations within each outcome check; use one current snapshot for each publication check. Earned weight = $\text{sum}(5 \times \text{check rating} / 4)$. Score = $100 \times \text{earned weight} / \text{assessed weight}$. Coverage = $\text{assessed weight} / 100 \times 100$. Do not average category percentages equally or count multiple articles as separate incidents.

Calculation: $100 \times 2.5 / 5 = 50.0$. 1/20 checks; 5% rubric coverage.

Use the unrounded score for the letter: A ≥ 90 , B ≥ 80 , C ≥ 70 , D ≥ 60 , F < 60 . Display one decimal, adding precision at a boundary so rounding never promotes a grade. With partial evidence the assessed checks determine the effective mix; each assessed check carries 100.00% of this headline result.

Assessed categories: Service and communication

Unassessed categories: Conduct, force and custody, Accountability, Transparency, Training and supervision

Do not rank departments whose grades cover different checks or sampling frames. A direct comparison needs shared checks and comparable periods, with remaining sampling differences disclosed. A change after regrading or added evidence is not proof of changed department behavior. Prior editions remain archived.

Revision history: Rescored the archived October 5, 2026 TCF report against TCF Available-Record Grade 1.0 on October 13, 2026; old points were not translated. Historical event findings, crime/staffing context and social research retain the 2026-10-05 cutoff. Only the state municipal-agency directory (S18), Shannon financial-report search page (S19), and the already-cited 2021 financial statement (S20) were reopened on 2026-10-13. The overall period end reflects this limited publication refresh, not a complete updated investigation.

Selection and evidence limits

Population: Accessible public material retained in the original Winona Police Department report for 2025-01-01 through 2026-10-05; older material retained as labeled history. A limited official-publication refresh was performed on 2026-10-13.

Selection: Reconsider every retained source and finding against all 20 new fixed checks. Preserve favorable, adverse and unresolved context; merge duplicate accounts of each event. Refresh only the listed official directory/contact/FAQ/forms/staff/budget publication candidates, and score one bounded readable publication

snapshot per check. No new incident, court, licensing or social investigation was undertaken.

Limits: The original search was a nonexhaustive public-web discovery review across identity, policies, internal affairs, oversight, courts, staffing, budget, FBI UCR, balanced media and seven social platforms. No complete incident sampling frame was obtained. The migration is not a representative conduct sample; directory publication evidence measures only the identified published contact set.

Agency response

Not requested by TCF for the original draft or this migration. Existing public agency statements are attributed to their sources; no records request or right-of-reply request was sent.

Limitations

- Rescored the archived October 5, 2026 TCF report against TCF Available-Record Grade 1.0 on October 13, 2026; old points were not translated. Historical event findings, crime/staffing context and social research retain the 2026-10-05 cutoff. Only the state municipal-agency directory (S18), Shannon financial-report search page (S19), and the already-cited 2021 financial statement (S20) were reopened on 2026-10-13. The overall period end reflects this limited publication refresh, not a complete updated investigation.
- The only assessed check is public-access publication in a bounded state directory. The available-record result does not estimate agency-wide conduct or compare fairly with agencies reviewed against different evidence subsets.
- The original report verified no standalone official agency website or authentic Winona badge. The badge slot remains empty; no substitute emblem was created.
- Outcome checks remain Unknown because retained aggregates, allegations and historical audits do not supply complete current primary episode evidence. Unknown earns neither credit nor penalty.
- The new directory's generation date is not a certification of a current filled roster, live contact test or service quality. Fax counts only as a published written route; receipt or timely response was not tested.
- Current budget and staffing remained unresolved after a limited publication refresh. Reopening a 2021 statement does not turn it into a 2026 appropriation.
- Court and social evidence was not refreshed. The chief lawsuit concerns county personnel; historical audit and grant context is outside the current event window.
- Original cross-state Winona contamination and access gaps remain disclosed. No records requests were sent; a website reader failure is not agency refusal.

Conduct, force and custody

Fixed weight: 35/100. Assessed: 0/7 checks; 0% category coverage. Earned/assessed: 0/0. Category score: NR.

C1 - Stops and searches - Unknown

Fixed benchmark: A documented stop or search complies with its applicable authority and scope.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: the 2025 state table counts 741 stops and 25 searches but preserves no episode-level authority, scope or adjudicated compliance record. Counts cannot establish the new stop/search benchmark. [S03,S17]

C2 - Arrests and detention - Unknown

Fixed benchmark: A documented arrest or detention has the required basis, duration and process.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: six stop-related arrests are reported in aggregate, without the basis, duration or process for an identified Winona detention. The chief lawsuit alleges another agency's conduct. [S03,S04,S17]

C3 - Force justification and proportionality - Unknown

Fixed benchmark: A documented use of force meets the applicable necessity and proportionality benchmark.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: no sufficiently complete Winona force episode, necessity/proportionality benchmark and reviewed primary evidence were retained. Traffic-stop counts are not force findings. [S03,S17]

C4 - Restraint and de-escalation conduct - Unknown

Fixed benchmark: A documented encounter follows applicable restraint, intervention and de-escalation requirements in its actual circumstances.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: no documented encounter with circumstances, applicable restraint/de-escalation requirements and complete evidence was retained. [S17]

C5 - Custody and medical care - Unknown

Fixed benchmark: A documented custody or medical-care episode meets the applicable safety and care duties.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: no complete Winona custody or medical-care episode and applicable care duty were documented in the archived review. [S17]

C6 - Equal treatment - Unknown

Fixed benchmark: A documented service or enforcement decision meets the applicable nondiscrimination/equal-treatment benchmark.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: the traffic-stop tables are descriptive aggregates; no identified service or enforcement decision was documented sufficiently to assess equal treatment. [S03,S17]

C7 - Report and evidence integrity - Unknown

Fixed benchmark: A documented reporting/evidence episode meets accuracy, preservation and disclosure duties.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: 2019 ticket-control findings concern historical municipal-court/police processes outside the event window. No current completed reporting/evidence episode establishes this benchmark. [S06,S17]

Unknown means insufficient assessable evidence, not failure or a clean record. Publication findings do not establish operational implementation. The complete fixed anchors are published in the site methodology.

Accountability

Fixed weight: 25/100. Assessed: 0/5 checks; 0% category coverage. Earned/assessed: 0/0. Category score: NR.

A1 - Complaint intake access - Unknown

Fixed benchmark: Published complaint intake is usable for its explicitly identified audience.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: the general directory supplies contact details but is not an express personnel-complaint publication set. No readable complaint procedure allows confirmation of the four complaint-intake components. [S01,S18,S17]

A2 - Investigation quality - Unknown

Fixed benchmark: A completed documented investigation addresses the material evidence, competing accounts and relevant issues.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: no complete closed Winona investigation addressing material evidence and competing accounts was retained. Neither absence of an indexed IA result nor another agency's alleged conduct proves investigation quality. [S04,S17]

A3 - Supported findings and explanations - Unknown

Fixed benchmark: A completed finding gives a reasoned conclusion supported by the reviewed evidence.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: no authenticated completed Winona finding with the evidence and reasoning needed for the new benchmark was retained. [S17]

A4 - Corrective action and follow-through - Unknown

Fixed benchmark: Documented corrective action appropriate to an established issue is completed and followed up.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: favorable 2019 payroll changes and unresolved historical ticket controls remain historical context; no established in-period conduct issue with completed appropriate follow-through was retained. [S05,S06,S17]

A5 - Cooperation with external oversight - Unknown

Fixed benchmark: A documented oversight episode shows compliance with the applicable oversight requests and requirements.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: the forfeiture compilation lists nonfiling but expressly exempts nonparticipants. Participation and an applicable duty were not established; no documented current oversight-compliance episode supports a rating. [S13,S17]

Unknown means insufficient assessable evidence, not failure or a clean record. Publication findings do not establish operational implementation. The complete fixed anchors are published in the site methodology.

Transparency

Fixed weight: 20/100. Assessed: 0/4 checks; 0% category coverage. Earned/assessed: 0/0. Category score: NR.

T1 - Policy publication - Unknown

Fixed benchmark: A bounded reviewed public operational-policy set meets the publication components.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: no bounded readable operational-policy set for Winona, Missouri was retained. No policy publication was scored from non-discovery or another state's Winona manual. [S17]

T2 - Complaint and force outcome disclosure - Unknown

Fixed benchmark: A bounded reviewed public outcome-reporting set meets the disclosure components.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: no bounded complaint/force outcome publication was reviewed. State traffic-stop data do not establish complaint dispositions or force-review outcomes. [S03,S17]

T3 - Budget and staffing disclosure - Unknown

Fixed benchmark: A bounded reviewed budget/personnel publication set meets the disclosure components.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: the reopened 2021 statement is historical and the current repository view did not yield a current budget/personnel set. Current-year appropriation, recent operating/capital split and filled/authorized staffing remain unresolved, not confirmed absent from all publications. [S07,S16,S18,S19,S20,S17]

T4 - Handling documented records requests - Unknown

Fixed benchmark: An actual documented request is handled accurately under the applicable scope, deadlines and disclosure/exemption duties.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: no actual request with receipt, response, disposition and applicable duties was retained. The repository access limitation is not an agency response to a records request. [S16,S19,S17]

Unknown means insufficient assessable evidence, not failure or a clean record. Publication findings do not establish operational implementation. The complete fixed anchors are published in the site methodology.

Training and supervision

Fixed weight: 10/100. Assessed: 0/2 checks; 0% category coverage. Earned/assessed: 0/0. Category score: NR.

S1 - Required-training completion - Unknown

Fixed benchmark: Dated completion records establish that the identified required training was completed for the reviewed personnel and period.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: a state POST framework does not supply dated roster-linked required-training completion for Winona personnel and period. [S09,S17]

S2 - Supervisory review and correction - Unknown

Fixed benchmark: Documented supervisory review identifies relevant issues and completes required corrective follow-through.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: no in-period operational supervisory review and corrective follow-through was retained. The 2019 payroll and municipal-court audit material cannot establish current supervision. [S05,S06,S17]

Unknown means insufficient assessable evidence, not failure or a clean record. Publication findings do not establish operational implementation. The complete fixed anchors are published in the site methodology.

Service and communication

Fixed weight: 10/100. Assessed: 1/2 checks; 50% category coverage. Earned/assessed: 2.5/5. Category score: 50.0.

P1 - Assistance and victim/crisis response - Unknown

Fixed benchmark: A documented assistance/victim/crisis episode meets the applicable response and follow-through benchmark.

Scope / rationale: Winona Police Department, Missouri. Historical event review: 2025-01-01 through 2026-10-05; only named publication sources refreshed on 2026-10-13. | Unknown: a historical radar grant is equipment context. No complete identified assistance, victim or crisis episode with response and follow-through was retained. [S14,S17]

P2 - Public access and communication - 2/4; 2.5/5 weight points

Fixed benchmark: A bounded reviewed police-service publication set supplies usable contact and routing information.

Scope / rationale: Only the Winona entry in the state Municipal Law Enforcement Agencies directory, PDF pp. 101-105 with field headings pp. 1-5, reviewed 2026-10-13. A statewide publication about this agency; not the universe of Winona publications. | Assessed only the refreshed state directory entry: phone/address and a separate fax route satisfy two fixed publication components; emergency routing and a response/escalation timetable are absent from that bounded entry. [S18]

Distinct observations: 1

public-access-20261013 | 2026-10-13 | 2/4 [S18]

TCF editorial expectation: A bounded reviewed police-service publication set supplies usable contact and routing information.

Assessment: Two of four components are present in the identified readable directory entry. The phone/address and distinct fax route are published; emergency routing and a service or escalation timetable are absent from that bounded entry. This is a directory-publication assessment, not a test of response quality or a claim about every agency publication.

Locator: PDF pp. 101-105, Winona sixth row across all five field groups; headings pp. 1-5.

Publication component	Met	Reviewed evidence
Published police contact phone and physical/mail location, with route purpose identified	Yes	Winona row identifies police, chief, phone 573-325-4247 and 202 Sapper Street, Winona MO 65588.
Emergency/after-hours routing	No	The complete Winona row across all directory fields contains no emergency or after-hours routing.
Published written police or public-record route	Yes	The distinct Fax Number field publishes 573-325-8821 for Winona police; this is a written police-contact route.
Police-service assistance or escalation/response timetable	No	The bounded directory entry contains no police-service assistance, escalation or response timetable.

Unknown means insufficient assessable evidence, not failure or a clean record. Publication findings do not establish operational implementation. The complete fixed anchors are published in the site methodology.

Staffing, budget & crime context

Full-time sworn

NR - current filled roster unavailable [S01,S11,S18]

The state directory identifies a chief, not a full staffing roster. No primary current employee return was verified.

Reserve officers

NR - roster and dates unavailable

No reserve roster or authorized-versus-filled count was obtained.

Annual operating budget

NR - 2025/2026 budget not verified [S07,S16,S19,S20]

The 2021 unaudited \$32,732 Police expenditure line excludes separately shown payroll and benefits and is not a current total. The limited October 13 repository refresh did not resolve the current budget.

FBI UCR

NR - 2025 and 2026 counts/reporting months unverified [S11,S12]

ORI MO1020200 is verified separately. Crime context remains at the original October 5 cutoff; the migration did not refresh offense tables or reporting participation.

Missouri stops, 2025

741 stops; 25 searches; 6 stop-related arrests [S03]

State traffic-stop data also report 384 citations, 30 resident stops and 711 nonresident stops. These are activity measures, not legal-compliance findings.

Keep authorized and filled positions separate. Distinguish sworn and civilian personnel and dispatch scope. Identify adopted budgets versus actual spending and capital. Missing crime months are not zero. Partial-year counts are not compared directly with complete years. Crime is reported community activity, not a misconduct measure.

Findings & outcomes

1. Bounded directory publication review

TCF EVIDENCE ASSESSMENT | 2026-10-13 | [S18]

The refreshed state directory entry meets two of four P2 components: police phone/address and a separate fax route. Emergency routing and a response or escalation timetable are absent from this bounded directory entry. This does not establish that the information is absent from every agency publication.

Scope: Only the Winona entry in the state Municipal Law Enforcement Agencies directory, PDF pp. 101-105 with field headings pp. 1-5, reviewed 2026-10-13. A statewide publication about this agency; not the universe of Winona publications.

2. 2025 traffic-stop reporting

OTHER VERIFIED CONTEXT | 2025 reporting year | [S03]

The state-published agency table supplies current activity context: 741 stops, 25 searches and six stop-related arrests. It is not a completed legal-compliance audit or misconduct finding.

Scope: Winona Police Dept. traffic stops only; original October 5 evidence cutoff.

3. Reported lawsuit by the police chief

ALLEGATION | 2026-05-19 report; alleged event 2026-02-27 | [S04]

E Communications reported that chief Chester Allan Brewer sued Shannon County sheriff personnel over an allegedly retaliatory arrest. The archived review did not obtain the petition or later ruling; disposition remains unverified at its cutoff.

Scope: Allegations about county personnel, not a sustained finding against Winona officers. No event refresh after October 5.

4. Historical payroll correction verified by auditor

OTHER VERIFIED CONTEXT | 2019-05-01 | [S05]

The auditor's December 2018 follow-up sample supported improved timekeeping and pay controls, including police pay tied to actual hours worked.

Scope: Historical city payroll controls outside the event window; not current conduct or training compliance.

5. Historical ticket controls remained unresolved

OTHER VERIFIED CONTEXT | 2019-04-15 | [S06]

The audit follow-up found police bond-money collection had ended, resolving that control issue. Ticket sequence, transmittal and disposition controls remained unimplemented then. Present status was not verified.

Scope: Joint police/municipal-court controls; historical audit status, not current misconduct.

6. Historical roadway-safety grant

OTHER VERIFIED CONTEXT | FY2024 | [S14]

MoDOT's Southeast Coalition recipient list named Winona Police Department for radar equipment. Delivery, use and training effectiveness were not assessed.

Scope: Favorable equipment-support context outside review period.

7. Federal forfeiture filing entry requires context

OTHER VERIFIED CONTEXT | 2026-03 report on 2025 filings | [S13]

THE CONDUCT FILE / DRAFT SOURCE NOTES

The State Auditor listed Winona among agencies not filing an equitable-sharing form. Its footnote says nonparticipation removes the filing requirement. Participation was not established, so no noncompliance finding is made.

Scope: Compilation through February 28, 2026; no adverse rating.

Public sentiment & audit

Current index: NR. No new comment collection was performed for this migration. The new calculation contains no reconstructed comment rows; it does not erase the earlier review counts below.

Earlier edition sample (not recollected or rescored): 0 reviewed; 0 eligible. Original cutoff 2026-10-05. Historical index: NR.

Original published result NR; 0 positive, 0 mixed, 0 negative, 0 excluded, 0 held; no discussions or independent publishers. No new social collection or reconstructed comment rows.

Collection rule: Retained original rule: exact agency/jurisdiction plus neutral, adverse and favorable discovery terms across seven social platforms; admit dated in-period comments only with verified target and surrounding discussion; retain latest eligible account-platform evaluation. No qualifying discussion was recovered in the original review.

Coverage: Original October 5 report: 0 reviewed comments, 0 eligible entries, 0 discussions and 0 independent publishers. No new social collection was performed. No raw comment records exist in the available archive; comments remain empty and none were reconstructed.

NR reason: Fewer than 30 eligible account-platform entries

NR reason: Fewer than three distinct post discussions

NR reason: Fewer than two independent publishing sources

NR reason: Collection reliability review incomplete

NR reason: No qualifying original sample, and no new collection. Minimum account, discussion and independent-publisher gates are unmet; reliability cannot be assessed without comments.

Minimum: 30 eligible account-platform units, three distinct post discussions, two independent publishing sources, and completed reliability review. Formula: $1 + 99 \times (\text{positive} + 0.5 \times \text{mixed}) / N$, rounded half up. The minimum is an editorial coverage rule, not a statistical guarantee. This convenience sample is not a resident-trust percentage. Only the latest eligible substantive evaluation per account-platform counts; mixed requires both favorable and unfavorable evaluation in that retained comment. Account identity is not inferred across platforms. Views, likes and shares do not count.

Access & research log

Lane / status	Result / next action
Identity / partial	Missouri agency, Shannon County, directory chief and ORI verified (S01-S02). No standalone agency website or authenticated badge obtained. Other states' Winona agencies excluded. Next: Confirm official website/social handles and obtain a current authorized badge asset from the city. Checked: 2026-10-05 Query: "Winona Police Department" "Missouri"; "Winona" "MO1020200"; state directory and MSHP register
Policies / no_indexed_result	No current Missouri agency operational manual located. Minnesota policy results excluded. General state standards do not prove local implementation. Next: Request current and review-period versions of stops/searches, force, complaints and training directives. Checked: 2026-10-05 Query: "Winona" "Missouri" police policy complaint training; "Winona Police" "Missouri" "policy manual"
Internal affairs / no_indexed_result	No qualifying current complaint register, IA annual report, reasoned final decision or appeal outcome located. Historical city audits are separately scoped. Next: Request a redacted 2025-2026 case register and closed-case decisions; do not infer zero complaints. Checked: 2026-10-05 Query: "Winona Police" "Missouri" "complaint"; "Winona" "Missouri" "internal affairs"; discipline and corrective-action terms
Oversight / partial	State licensing resource and 2019 audit follow-ups reviewed (S05-S06,S08-S09); 2025 forfeiture compilation reviewed with nonparticipation caveat (S13). No full current roster to match licensing outcomes. Next: Obtain roster-linked license dispositions and current status of historical audit remedies. Checked: 2026-10-05 Query: "Winona" site:dps.mo.gov discipline; POST revoked/surrendered list; Missouri State Auditor Winona follow-ups
Courts / partial	May 19 media account reviewed (S04). Official Case.net returned 403 (S10); no primary petition or disposition reviewed. Trellis search lead 26AN-CV00063 was not primary-verified and not used as a confirmed case number. Next: Obtain the petition, docket sheet, responses and latest orders from Shannon County Circuit Clerk. Checked: 2026-10-05 Query: "Winona" "Brewer" "Hogan" lawsuit; "Winona" "Brewer" dismissed ruling 2026; Case.net
Staffing / partial	Chief listing verified; filled full-time, civilian and reserve staffing not verified. Secondary counts were not accepted as a current roster. Next: Request year-end 2025 and current authorized/filled sworn, civilian and reserve headcounts. Checked: 2026-10-05 Query: "Winona" "Missouri" police "full-time" officers; reserve officers; FBI employee return
Budget / partial	2021 unaudited actuals reviewed; current adopted police operating budget not verified. Repository text had unresolved dynamic templates (S07,S16). Next: Request 2025 actuals and 2026 adopted/amended police budgets, with payroll, benefits and capital separated. Checked: 2026-10-05 Query: "Winona" "Missouri" police budget 2025 2026; auditor Shannon financial repository
FBI UCR / partial	ORI verified. Official applications returned no usable agency counts or reporting-month table (S11-S12). State 2025 stop report recovered separately (S03) and is not FBI UCR data. Next: Obtain official offense and employment exports with period, definitions and monthly reporting completeness. Checked: 2026-10-05 Query: "Winona" "MO1020200" 2025 crime; FBI CDE agency link; Show-Me Crime
Media / partial	Reviewed current litigation report, favorable FY24 radar grant and balanced historical audit outcomes. K-9 lead had a Fair Play/Winona mismatch (S15) and was withheld. No claim of exhaustive coverage. Next: Reconcile grant attribution and update the reported litigation from primary records. Checked: 2026-10-05 Query: Winona Missouri police complaint lawsuit; Winona Missouri police award grant community; named chief litigation outcome

THE CONDUCT FILE / DRAFT SOURCE NOTES

Lane / status	Result / next action
Facebook / no_indexed_result	Search discovery did not yield a jurisdiction-verified, in-period discussion with readable comments. No Facebook thread or comment sample collected. Next: Use confirmed department/local-publisher post URLs or authorized exports with full comment context. Checked: 2026-10-05 Query: "Winona" "Missouri" police site:facebook.com; "Winona" police Missouri Facebook; "Chester Brewer" site:facebook.com
Instagram / no_indexed_result	No qualifying Missouri discussion recovered; irrelevant and other-state results excluded at discovery. No comments reviewed. Next: Obtain confirmed public post URLs or an authorized comment export. Checked: 2026-10-05 Query: "Winona" "Missouri" police site:instagram.com; "Winona Police" "MO" Instagram
TikTok / blocked	Search reported TikTok robots.txt blocking. Returned shopping and unrelated leads supplied no agency-comment evidence. Next: Use an authorized, dated export or accessible source supplied by the user; no bypass attempted. Checked: 2026-10-05 Query: "Winona" "Missouri" police site:tiktok.com; "Winona Police" "MO" TikTok
Threads / no_indexed_result	No qualifying Missouri post/comment discussion located in indexed discovery. Next: Provide a verified handle or post URL and accessible full discussion. Checked: 2026-10-05 Query: "Winona" "Missouri" police site:threads.net OR site:threads.com; "Winona Police" "MO" Threads
X/Twitter / no_indexed_result	No jurisdiction-verified in-period discussion with reviewable replies recovered. Next: Use dated public post URLs or authorized exports; verify the target agency before coding. Checked: 2026-10-05 Query: "Winona" "Missouri" police site:x.com OR site:twitter.com; "Winona Police" "MO" Twitter
YouTube / no_indexed_result	No qualifying Missouri video discussion with accessible comments located. No comment retrieval or paid credit use performed. Next: Provide relevant video URLs and obtain comments with timestamps, context and pagination. Checked: 2026-10-05 Query: "Winona Police" "Missouri" site:youtube.com; "Winona" "Brewer" site:youtube.com
Rumble / no_indexed_result	No qualifying Missouri discussion found through indexed discovery. No comments reviewed. Next: Obtain relevant video URLs and complete accessible comment records. Checked: 2026-10-05 Query: "Winona Police" "Missouri" site:rumble.com; "Winona" "Brewer" site:rumble.com
Training / partial	State framework reviewed. Department training policy and completion rosters not obtained. Hiring PDF exceeded web-reader size and direct download returned 403; no points inferred from snippets. Next: Request local training requirements, FTO standards and completion denominators for full-time and reserve staff. Checked: 2026-10-05 Query: "Winona Police" "Missouri" hiring POST; state POST employment and CLEE links; March 28 newspaper lead
Identity / partial	Directory entry reconfirmed agency, chief, address, phone and fax. No standalone official agency website or authentic badge newly verified. Next: Retain bounded directory assessment; obtain authenticated local publication and badge. Checked: 2026-10-13 Query: Open Missouri municipal-agency directory; exact Winona/Missouri official-contact discovery.
Policies / not_attempted	No new live review in this lane during the limited publication migration; original lane outcome and date are retained above. Next: Obtain a refreshed scoped review if this lane is later reopened. Checked: 2026-10-13 Query: Archived-evidence migration; no fresh query in this lane.
Internal affairs / not_attempted	No new live review in this lane during the limited publication migration; original lane outcome and date are retained above. Next: Obtain a refreshed scoped review if this lane is later reopened. Checked: 2026-10-13 Query: Archived-evidence migration; no fresh query in this lane.

THE CONDUCT FILE / DRAFT SOURCE NOTES

Lane / status	Result / next action
Oversight / not_attempted	No new live review in this lane during the limited publication migration; original lane outcome and date are retained above. Next: Obtain a refreshed scoped review if this lane is later reopened. Checked: 2026-10-13 Query: Archived-evidence migration; no fresh query in this lane.
Courts / not_attempted	No new live review in this lane during the limited publication migration; original lane outcome and date are retained above. Next: Obtain a refreshed scoped review if this lane is later reopened. Checked: 2026-10-13 Query: Archived-evidence migration; no fresh query in this lane.
Staffing / partial	Directory names a chief but supplies no filled/authorized sworn, civilian or reserve counts. Next: Obtain dated primary personnel return. Checked: 2026-10-13 Query: Inspect refreshed directory fields.
Budget / partial	Repository text supplied a form without current documents; the readable statement remains fiscal 2021. No current bounded budget/personnel publication set was established. Next: Obtain current appropriation and latest completed-year operating/capital detail. Checked: 2026-10-13 Query: Winona Missouri 2026 budget, State Auditor Shannon repository, direct 2021 statement.
FBI UCR / not_attempted	No new live review in this lane during the limited publication migration; original lane outcome and date are retained above. Next: Obtain a refreshed scoped review if this lane is later reopened. Checked: 2026-10-13 Query: Archived-evidence migration; no fresh query in this lane.
Media / not_attempted	No new live review in this lane during the limited publication migration; original lane outcome and date are retained above. Next: Obtain a refreshed scoped review if this lane is later reopened. Checked: 2026-10-13 Query: Archived-evidence migration; no fresh query in this lane.
Facebook / not_attempted	No new live review in this lane during the limited publication migration; original lane outcome and date are retained above. Next: Obtain a refreshed scoped review if this lane is later reopened. Checked: 2026-10-13 Query: Archived-evidence migration; no fresh query in this lane.
Instagram / not_attempted	No new live review in this lane during the limited publication migration; original lane outcome and date are retained above. Next: Obtain a refreshed scoped review if this lane is later reopened. Checked: 2026-10-13 Query: Archived-evidence migration; no fresh query in this lane.
TikTok / not_attempted	No new live review in this lane during the limited publication migration; original lane outcome and date are retained above. Next: Obtain a refreshed scoped review if this lane is later reopened. Checked: 2026-10-13 Query: Archived-evidence migration; no fresh query in this lane.
Threads / not_attempted	No new live review in this lane during the limited publication migration; original lane outcome and date are retained above. Next: Obtain a refreshed scoped review if this lane is later reopened. Checked: 2026-10-13 Query: Archived-evidence migration; no fresh query in this lane.
X/Twitter / not_attempted	No new live review in this lane during the limited publication migration; original lane outcome and date are retained above. Next: Obtain a refreshed scoped review if this lane is later reopened. Checked: 2026-10-13 Query: Archived-evidence migration; no fresh query in this lane.
YouTube / not_attempted	No new live review in this lane during the limited publication migration; original lane outcome and date are retained above. Next: Obtain a refreshed scoped review if this lane is later reopened. Checked: 2026-10-13 Query: Archived-evidence migration; no fresh query in this lane.

Lane / status	Result / next action
Rumble / not_attempted	No new live review in this lane during the limited publication migration; original lane outcome and date are retained above. Next: Obtain a refreshed scoped review if this lane is later reopened. Checked: 2026-10-13 Query: Archived-evidence migration; no fresh query in this lane.
Training / not_attempted	No new live review in this lane during the limited publication migration; original lane outcome and date are retained above. Next: Obtain a refreshed scoped review if this lane is later reopened. Checked: 2026-10-13 Query: Archived-evidence migration; no fresh query in this lane.
Public access and communication / complete	One bounded readable directory snapshot scored 2/4. Missing components refer only to that directory entry. Next: Any wider service-access review requires additional readable agency publications. Checked: 2026-10-13 Query: Direct review of named official directory fields against P2 components.
Method migration / complete	Rescored the archived October 5, 2026 TCF report against TCF Available-Record Grade 1.0 on October 13, 2026; old points were not translated. Historical event findings, crime/staffing context and social research retain the 2026-10-05 cutoff. Only the state municipal-agency directory (S18), Shannon financial-report search page (S19), and the already-cited 2021 financial statement (S20) were reopened on 2026-10-13. The overall period end reflects this limited publication refresh, not a complete updated investigation. Next: Retain original and migrated versions with their separate cutoffs. Checked: 2026-10-13 Query: Rescore archived source PDF against TCF Available-Record Grade 1.0; refresh only specified publication candidates.

Priority records to obtain

- DRAFT — NOT SENT: Current and review-period operational policies with issuer, effective/revision dates, coverage index and supersession history; personnel-complaint intake, alternate reviewer, anonymous/third-party handling and result-notification stages.
- DRAFT — NOT SENT: Complete redacted incident/case records for selected stops, searches, detention, force, restraint, medical care and service response, with applicable legal/policy benchmarks and contrary evidence.
- DRAFT — NOT SENT: Closed complaint investigations, reasoned findings, corrective-action follow-through, actual records-request dispositions and applicable deadlines.
- DRAFT — NOT SENT: 2026 appropriation, 2025 actual operating/capital detail and dated authorized/filled sworn, civilian and reserve roster; do not substitute the 2021 statement.
- DRAFT — NOT SENT: Roster-linked required-training completion, operational supervisory reviews and remediation records.
- Obtain official offense/employee returns and monthly reporting completeness for MO1020200; keep traffic-stop reporting separate.
- Obtain the primary Brewer litigation docket/petition and subsequent orders before updating the reported allegation; verify any secondary case-number lead.
- Obtain additional readable police-service information on emergency/after-hours routing and assistance/escalation timetables, plus authenticated agency artwork.
- Any future sentiment refresh must collect accessible original comments across independent discussions under the declared balanced rule; no historical comments should be invented.

Linked source register

[S01] Municipal Law Enforcement Agencies

State of Missouri Open Data | Document: 2026-10-05 | Retrieved: 2026-10-05 | reviewed

Locator: PDF pp. 101-105; Winona row across the five column-group pages

Scope: Missouri municipal agency directory; generated date is not a roster-certification date.

Supports: Lists Winona Police Dept., Chester Brewer as chief, 202 Sapper Street, Winona 65588, Shannon County, and telephone 573-325-4247. No filled staffing count or operational policies.

https://data.mo.gov/api/views/sm5y-c9pj/rows.pdf?app_token=U29jcmF0YS0td2VraWNrYXNz0

[S02] 2012 law-enforcement agency UCR reporting compliance

Missouri State Highway Patrol | Document: 2013-05-02 | Retrieved: 2026-10-05 | reviewed

Locator: PDF p. 31, WINONA PD row and ORI explanatory heading

Scope: Historical state UCR agency-identifier register; used only to verify identity.

Supports: Associates WINONA PD with FBI-originated agency identifier MO1020200. Historical reporting status does not establish 2025-2026 coverage.

https://www.mshp.dps.missouri.gov/MSHPWeb/Publications/Reports/Agency_Status_2012.pdf

[S03] Vehicle Stops Report: 2025 - Winona Police Dept.

Missouri Attorney General / University of Missouri | Document: 2026-06-01 | Retrieved: 2026-10-05 | reviewed

Locator: Section 2.533; pp. 3735-3741 in the PDF downloaded October 5; Table 1 p. 3735, Table 4 p. 3740, Table 5 p. 3741. Indexed discovery copy used different pagination.

Scope: Agency-reported 2025 traffic stops; state vehicle-stop reporting, separate from FBI offense counts.

Supports: Reports 741 stops, 25 searches, 6 stop-related arrests, 384 citations, and 30 resident stops. Tables describe reported activity; they do not adjudicate individual stop or search legality.

<https://ago.mo.gov/wp-content/uploads/2025-VSR-Agency-Specific-Reports.pdf>

[S04] Winona Police Chief sues the Sheriff and two deputies

E Communications / Mike Robertson | Document: 2026-05-19 | Retrieved: 2026-10-05 | reviewed

Locator: Article headline, date and main paragraphs

Scope: Attributed report of a civil petition; underlying docket and later disposition not reviewed.

Supports: Reports that chief Chester Allan Brewer sued Shannon County sheriff personnel over an allegedly retaliatory February 27 arrest. These are reported allegations against county personnel, not judicial findings against Winona.

<https://www.ecommnewsnetwork.com/2026/05/19/winona-police-chief-sues-the-sheriff-and-two-deputies/>

[S05] City of Winona - Follow-up Report on Audit Findings, 2019-032

Missouri State Auditor | Document: 2019-05-01 | Retrieved: 2026-10-05 | reviewed

Locator: Printed pp. 10-12, sections 6.1 and 6.2 (PDF pp. 11-13)

Scope: Historical city payroll/personnel controls; December 2018 sample, outside review window.

Supports: Follow-up found payroll controls improved, including payment of police officers for actual hours worked. Findings concern city financial controls, not a 2025-2026 conduct assessment.

<https://auditor.mo.gov/AuditReport/ViewReport?report=2019032>

[S06] Winona Municipal Division - Follow-up Report on Audit Findings, 2019-027

Missouri State Auditor | Document: 2019-04-15 | Retrieved: 2026-10-05 | reviewed

Locator: Printed pp. 3-7: sections 1.2, 1.4 and 2.4 (PDF pp. 4-8)

Scope: Historical municipal-court and police financial/ticket controls; outside review window.

Supports: Police no longer collected bond monies, addressing a control issue. Ticket sequence, transmission and disposition controls remained unimplemented in this follow-up. Current status was not established.

<https://auditor.mo.gov/AuditReport/ViewReport?report=2019027>

[S07] City of Winona 2021 financial statements (unaudited)

City of Winona / Missouri State Auditor repository | Document: undated | Retrieved: 2026-10-05 | reviewed

Locator: PDF p. 4, Government Funds expenditure statement

Scope: Historical city actuals on modified cash basis; not a current adopted police budget.

Supports: Police is a \$32,732 expenditure line with payroll and benefits shown separately. It cannot be treated as a total annual police operating budget for 2025 or 2026.

<https://auditor.mo.gov/LocalGov/ViewReportFile/43032>

[S08] Revoked and surrendered peace officer licenses

Missouri DPS POST | Document: 2026-09-30 | Retrieved: 2026-10-05 | reviewed

Locator: Header and name/status fields; Brewer entries on PDF p. 4

Scope: Statewide name-based list, not an agency roster or full disciplinary docket.

Supports: Reviewed the published license-status resource. Agency employment dates and a complete Winona roster were unavailable, preventing a complete agency-level disciplinary reconciliation.

<https://dps.mo.gov/dir/programs/post/documents/revoked-surrendered-peace-officer-report.pdf>

[S09] Peace Officer Standards and Training

Missouri Department of Public Safety | Document: undated | Retrieved: 2026-10-05 | reviewed

Locator: Program description and links to licensing, training, use-of-force and disciplinary resources

Scope: State regulatory program; no Winona-specific completion evidence.

Supports: Provides the state licensing/training oversight framework and appropriate request destination. This general description does not establish Winona field evaluation, local training requirements or completion.

<https://dps.mo.gov/dir/programs/post/>

[S10] Case.net public case access

Missouri Judiciary | Document: undated | Retrieved: 2026-10-05 | blocked

Locator: Public entry URL

Scope: Official docket access attempt for reported Brewer litigation.

Supports: Read attempt returned HTTP 403; petition, responsive pleadings and current disposition were not obtained.

<https://www.courts.mo.gov/cnet/welcome.do>

[S11] Crime Data Explorer

Federal Bureau of Investigation | Document: undated | Retrieved: 2026-10-05 | partial

Locator: Public application entry page

Scope: Attempted official offense, reporting-month and employment data for MO1020200.

Supports: The accessible text view returned an application shell without agency tables; no 2025 or 2026 counts were verified.

<https://cde.ucr.cjis.gov/LATEST/webapp/>

[S12] Crime Insight / Show-Me Crime

Missouri Department of Public Safety | Document: undated | Retrieved: 2026-10-05 | partial

Locator: Public reporting application entry page

Scope: State crime-reporting portal; no Winona table retrieved.

Supports: Dynamic application supplied no usable agency table in the text view. Missing counts are not zero.

<https://showmecrime.mo.gov/CrimeReporting/CrimeReportingTOPS.html>

[S13] Compilation of 2025 Federal Forfeiture Reports, 2026-030

Missouri State Auditor | Document: undated | Retrieved: 2026-10-05 | reviewed

Locator: Printed pp. 2-4 and 17; Appendix C, row 485 and footnote (PDF p. 18); report dated March 2026

Scope: Filing compilation through February 28, 2026; not an audit of participation or compliance.

Supports: Winona appears among nonfilers. The report expressly says nonparticipating agencies need not file and compliance cannot be inferred from nonfiling. No adverse score assigned.

<https://auditor.mo.gov/AuditReport/ViewReport?report=2026030&token=8566946180>

[S14] Southeast Coalition FY24 Law Enforcement Grant Recipients

Missouri Department of Transportation / Coalition for Roadway Safety | Document: undated | Retrieved: 2026-10-05 | reviewed

Locator: Recipient list, Winona Police Department entry

Scope: Historical equipment-grant context.

Supports: Lists Winona Police Department as a radar recipient. A grant does not establish implementation of the conduct rubric.

<https://www.savemolives.com/mcrs/se-coalition-le-grant-recipients>

[S15] Missouri K-9 grant recipient listing - Bandi

AKC Reunite | Document: undated | Retrieved: 2026-10-05 | reviewed

Locator: BANDI block: location, handler/department and award year

Scope: Historical lead with inconsistent geography; withheld from scored facts.

Supports: Block names Winona Police Department but gives Fair Play, MO as location. Agency/geographic inconsistency remains unresolved; no current K-9 staffing or training claim adopted.

<https://www.akcreunite.org/k9/missouri/>

[S16] Shannon County local-government financial reports search

Missouri State Auditor | Document: undated | Retrieved: 2026-10-05 | partial

Locator: County financial-report search form and dynamic results area

Scope: Repository lookup attempt for current adopted budgets and actuals.

Supports: Retrieved form contained unresolved dynamic result templates. It did not establish absence of filings or supply a current police budget.

<https://auditor.mo.gov/LocalGov/SearchPolysubFinancialReports?SearchCounty=101>

[S17] Archived TCF Method 2.0 source report — Winona Police Department

THE CONDUCT FILE | Document: 2026-10-05 | Retrieved: 2026-10-13 | reviewed

Locator: Complete saved source PDF; original evidence cutoff 2026-10-05

Scope: Archived editorial synthesis; retained source dates, findings, context and access outcomes

Supports: Read the saved report for this migration. Historical findings were rescored against the new fixed checks, not converted from old points. Raw private comment captures are not contained in the saved PDF.

<https://the-conduct-file.billknobbe81.chatgpt.site/archive/departments/winona/oct.-5-2026/winona-research.pdf>

[S18] Municipal Law Enforcement Agencies — refreshed Winona directory entry

State of Missouri Open Data | Document: 2026-10-13 | Retrieved: 2026-10-13 | reviewed

Locator: PDF pp. 101-105, sixth row across the five column groups; column headings on pp. 1-5

Scope: Bounded state-published Winona municipal-agency directory entry, generated October 13, 2026; no current staffing certification

Supports: Winona entry identifies the police department and chief, 202 Sapper Street, Winona MO 65588, phone 573-325-4247 and fax 573-325-8821. The entry contains no emergency/after-hours routing or service-response timetable.

https://data.mo.gov/api/views/sm5y-c9pj/rows.pdf?app_token=U29jcmF0YS0td2VraWNrYXNz0

[S19] Shannon financial-report repository — October 13 access check

Missouri State Auditor | Document: undated | Retrieved: 2026-10-13 | partial

Locator: Public form and result area; web text lines 23-43

Scope: Current publication-access attempt only

Supports: The direct reader supplied the search form and JavaScript warning without a current Winona budget document. An indexed 2024 filing lead did not supply a reviewed current appropriation. Non-discovery is not proof that filings do not exist.

<https://auditor.mo.gov/LocalGov/SearchPolysubFinancialReports?SearchCounty=101>

[S20] Winona 2021 unaudited financial statement — reopened publication

City of Winona / Missouri State Auditor repository | Document: undated; fiscal 2021 | Retrieved: 2026-10-13 | reviewed

Locator: PDF pp. 1-6; police line at p. 4

Scope: Historical fiscal-2021 public statement; no current appropriation

Supports: The readable statement is for 2021, with a \$32,732 police expense line and separate payroll/benefit lines. Reopening it did not establish a fiscal-2026 appropriation, current staffing or a latest-completed-year operating/capital schedule.

<https://auditor.mo.gov/LocalGov/ViewReportFile/43032>